



P.O. BOX 70 4902 – 50 STREET VEGREVILLE, AB T9C 1R1

TELEPHONE (780) 632-3673 TOLL FREE 1-800-808-0998 FAX (780) 632-6133 E-MAIL office@wildeandco.com

#### INDEPENDENT AUDITOR'S REPORT

To the Mayor and Council of Town of Bonnyville

We have audited the accompanying consolidated financial statements of Town of Bonnyville, which comprise the consolidated statement of financial position as at December 31, 2014 and the consolidated statements of changes in net assets, operations and cash flows for the year then ended, and a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of Town of Bonnyville as at December 31, 2014 and the results of its operations and its cash flows for the year then ended in accordance with Canadian accounting standards for not-for-profit organizations.

Vegreville, AB April 14, 2015 Wilde & Company Chartered Accountants

# TOWN OF BONNYVILLE Consolidated Statement of Financial Position As at December 31, 2014

|  | 2014                 | 2013        |
|--|----------------------|-------------|
|  |                      | (Restated)  |
| Financial Assets                                       |                      |             |
| Cash (Note 3)  | \$<br>7,720,127 \$   | 7,039,849   |
| Receivables  |                      |             |
| Taxes and grants in place of taxes receivable (Note 4) | 429,911              | 542,793     |
| Due from governments                                   | 1,085,624            | 1,200,709   |
| Trade and other receivables                            | 4,331,296            | 1,914,550   |
| Local improvement receivable (Note 5)                  | 18,538,743           | 11,607,962  |
| Investments (Note 6)                                   | <br>545,930          | 537,139     |
|  | 32,651,631           | 22,843,002  |
| Liabilities  |                      |             |
| Accounts payable and accrued liabilities               | 3,163,940            | 2,571,299   |
| Deposit liabilities                                    | 621,043              | 517,150     |
| Trust liabilities                                      | 59,522               | 59,522      |
| Deferred revenue (Note 7)                              | 1,883,793            | 1,237,990   |
| Long term debt (Note 9)                                | 20,699,351           | 15,927,262  |
|  | <br>26,427,649       | 20,313,223  |
| Net Financial Assets                                   | 6,223,982            | 2,529,779   |
| Non-Financial Assets                                   |                      |             |
| Tangible capital assets (Schedule 2)                   | 109,497,307          | 99,567,668  |
| Inventory  | 282,928              | 328,825     |
| Prepaid expenses                                       | 46,761               | 5,471       |
|  | 109,826,996          | 99,901,964  |
| Accumulated Surplus (Schedule 1)                       | \$<br>116,050,978 \$ | 102,431,743 |

Commitments (Note 16)
Contingencies (Note 17)

# TOWN OF BONNYVILLE Consolidated Statement of Operations Year Ended December 31, 2014

|  |    | Budget<br>(Unaudited) |    | 2014         | 2013        |
|--|----|-----------------------|----|--------------|-------------|
| _  |    |                       |    |              | (Restated)  |
| Revenues   | _  |                       |    |              |             |
| Net municipal taxes (Schedule 3)                   | \$ | 6,834,803             | \$ | 6,806,351 \$ | 6,499,280   |
| Local improvements                                 |    | 5,844,220             |    | 7,599,032    | 8,148,481   |
| Recreation local improvement                       |    | 252,085               |    | 253,638      | 252,533     |
| User fees and sales of goods                       |    | 5,844,220             |    | 7,048,011    | 6,912,324   |
| Government transfers for operating (Schedule 4)    |    | 1,922,232             |    | 1,755,298    | 2,098,555   |
| Investment income                                  |    | 50,000                |    | 89,282       | 112,843     |
| Penalties and costs on taxes                       |    | 151,100               |    | 228,108      | 191,774     |
| Gain (loss) on disposal of tangible capital assets |    | •                     |    | 1,317        | 91,575      |
| Other  |    | 2,632,772             |    | 2,636,985    | 2,412,272   |
|  |    | 23,531,432            | _  | 26,418,022   | 26,719,637  |
| Expenses   |    |                       |    |              |             |
| Administration and legislative                     |    | 2,183,444             |    | 1,839,335    | 1,550,838   |
| Protective services                                |    | 2,273,468             |    | 2,036,275    | 1,955,407   |
| Bylaw enforcement                                  |    | 7,350                 |    | 4,279        | 7,843       |
| Roads, streets, walks, lighting                    |    | 3,785,894             |    | 4,233,212    | 3,274,985   |
| Airport services                                   |    | 169,414               |    | 210,457      | 159,250     |
| Water supply and distribution                      |    | 2,301,308             |    | 2,347,692    | 2,035,594   |
| Wastewater treatment and disposal                  |    | 1,230,002             |    | 1,201,253    | 1,220,330   |
| Waste management                                   |    | 1,389,117             |    | 1,809,995    | 1,425,908   |
| Family and community support                       |    | 927,512               |    | 759,018      | 923,837     |
| Land use planning, zoning and development          |    | 410,890               |    | 412,985      | 367,10      |
| Parks and recreation                               |    | 2,749,825             |    | 2,772,321    | 2,859,445   |
| Culture  |    | 438,549               |    | 444,696      | 440,636     |
|  |    | 17,866,773            |    | 18,071,518   | 16,221,174  |
| Excess of revenue over expenses - before other     |    | 5,664,659             |    | 8,346,504    | 10,498,463  |
| Other  |    |                       |    |              |             |
| Government transfers for capital (Schedule 4)      |    | 5,084,716             |    | 2,313,991    | 4,104,897   |
| Donations and funding for capital                  |    | 1,945,284             |    | 2,958,740    | 2,092,273   |
| Contribution of capital received                   |    |                       |    | -            | 7,192,416   |
| Excess of revenues over expenses                   |    | 12,694,659            |    | 13,619,235   | 23,888,049  |
| Accumulated surplus - beginning of the year        |    | 102,431,743           |    | 102,431,743  | 78,543,694  |
| Accumulated surplus - end of the year              | \$ | 115,126,402           | \$ | 116,050,978  | 102,431,743 |

# TOWN OF BONNYVILLE Consolidated Statement of Change in Net Financial Assets (Debt) Year Ended December 31, 2014

|   | Budget<br>(Unaudited) | 2014             | 2013         |
|---|-----------------------|------------------|--------------|
|   |                       | ·                | (Restated)   |
| Excess of revenues over expenses \$             | 12,694,659            | \$ 13,619,235 \$ | 23,888,049   |
| Acquisition of tangible capital assets          | (22,656,600)          | (13,173,302)     | (11,439,843) |
| Contributed tangible capital assets             |                       | •                | (7,192,416)  |
| Proceeds on disposal of tangible capital assets |                       | 83,932           | 127,372      |
| Amortization of tangible capital assets         | •                     | 3,161,048        | 2,873,494    |
| Loss on sale of tangible capital assets         | E480 (60-10)          | (1,317)          | (91,575)     |
|   | (22,656,600)          | (9,929,639)      | (15,722,968) |
| Acquisition of supplies inventories             |                       | 45,897           | (95,143)     |
| Use of prepaid assets                           |                       | (41,290)         | 3,006        |
|   |                       | 4,607            | (92,137)     |
| Increase in net debt                            | (9,961,941)           | 3,694,203        | 8,072,944    |
| Net Financial assets (debt), beginning of year  | 2,529,779             | 2,529,779        | (5,543,165)  |
| Net Financial assets (debt), end of year \$     | (7,432,162)           | \$ 6,223,982 \$  | 2,529,779    |

# TOWN OF BONNYVILLE Consolidated Statement of Cash Flows Year Ended December 31, 2014

|  |      | 2014          | 2013                                    |
|--|------|---------------|---|
|  | **** |               | (Restated)                              |
| Operating Excess of revenue over expenses                                  | \$   | 13,619,235 \$ | 23,888,04                               |
| Net changes in non-cash items included in excess of revenues over expenses |      |               |   |
| Amortization of tangible capital assets                                    |      | 3,161,048     | 2,873,49                                |
| Loss on disposal of tangible capital assets                                |      | (1,317)       | (91,57                                  |
| Net changes in non-cash charges to operation                               |      |               | •                                       |
| Decrease (increase) in taxes and grants in lieu receivable                 |      | 112,882       | (68,47                                  |
| Decrease (increase) in government receivables                              |      | 115,085       | (117,80                                 |
| Increase in trade and other receivables                                    |      | (2,416,746)   | (110,54                                 |
| Increase in local improvements receivable                                  |      | (6,930,781)   | (7,484,85                               |
| Decrease (increase) in inventory   |      | 45,897        | (95,14                                  |
| Decrease in prepaid expenses   |      | (41,290)      | 3,00                                    |
| Increase (decrease) in accounts payable and accrued liabilities            |      | 592,641       | (648,51                                 |
| Increase in deposit liabilities  |      | 103,893       | 22,28                                   |
| Increase (decrease) in deferred revenues                                   |      | 645,803       | (266,27                                 |
| Cash provided by operating transactions                                    |      | 9,006,350     | 17,903,63                               |
| Capital  |      |               |   |
| Acquisition of tangible capital assets                                     |      | (13,173,302)  | (11,439,84                              |
| Contributed tangible capital assets  |      | (10,170,002)  | (7,192,4                                |
| Proceeds from sale of tangible capital assets                              |      | 83,932        | 127,3                                   |
| 1 Todeeds from sale of tangible capital assets                             | _    | 00,302        | 127,01                                  |
| Cash applied to capital transactions                                       |      | (13,089,370)  | (18,504,88                              |
| Investing  |      |               |   |
| Decrease in restricted cash or cash equivalents                            |      | (645,688)     | 266,19                                  |
| Increase in investments  |      | (8,791)       | (127,77                                 |
| Cash (applied to) provided by investing transactions                       |      | (654,479)     | 138,4                                   |
|  |      | (004,410)     | 100,1                                   |
| Financing  |      | 5 750 000     | 0.400.00                                |
| Long term debt issued  |      | 5,750,000     | 3,460,00                                |
| Long term debt repaid  |      | (977,911)     | (742,66                                 |
| Cash provided by financing transactions                                    |      | 4,772,089     | 2,717,3                                 |
| Change in cash and cash equivalents during the year                        |      | 34,590        | 2,254,49                                |
| Cash and cash equivalents, beginning of year                               |      | 5,757,174     | 3,502,6                                 |
| Cash and cash equivalents, end of year                                     | \$   | 5,791,764 \$  | 5,757,1                                 |
| Cash and cash equivalents is made up of:                                   |      |               |   |
| Cash (Note 3)  | \$   | 7,720,127 \$  | 7,039,8                                 |
| Less: restricted portion of cash (Note 3)                                  | Ψ    | (1,928,363)   | (1,282,6                                |
|  |      | (.,===,===)   | ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,, |
|  | \$   | 5,791,764 \$  | 5,757,1                                 |
|  |      |               |   |

TOWN OF BONNYVILLE Schedule of Changes in Accumulated Surplus Year Ended December 31, 2014 Schedule 1

|   |                         |                                     |                                   |                                | 2014        | 2013        |
|---|-------------------------|-------------------------------------|-----------------------------------|--------------------------------|-------------|-------------|
|   | Unrestricted<br>Surplus | Restricted<br>Operating<br>Reserves | Restricted<br>Capital<br>Reserves | Equity in<br>Capital<br>Assets | \$          | \$          |
|   |                         |                                     |                                   |                                |             | (Restated)  |
| Balance, beginning of year as previously stated     | =                       | 13,557,275                          | 5,234,062                         | 83,640,406                     | 102,431,743 | 74,420,589  |
| Change in accounting policy                         |                         |                                     |                                   |                                | FI          | 4,123,105   |
| Balance, beginning of year                          | -                       | 13,557,275                          | 5,234,062                         | 83,640,406                     | 102,431,743 | 78,543,694  |
| Excess of revenues over expenses                    | 13,619,235              | -                                   |                                   | _                              | 13,619,235  | 23,888,049  |
| Unrestricted funds designated for future use        | (8,461,685)             | 7,294,802                           | 1,166,883                         | _                              |             | -           |
| Capital debt repayment                              | (977,911)               | -                                   | =                                 | 977,911                        | -           | =           |
| Current year funds used for tangible capital assets | (13,173,302)            | =                                   | -                                 | 13,173,302                     | -           | -           |
| Capital debt issued                                 | 5,750,000               | -                                   | -                                 | (5,750,000)                    | -           | -           |
| Disposal of tangible capital assets                 | 82,615                  | =                                   | -                                 | (82,615)                       | -           | =           |
| Annual amortization expense                         | 3,161,048               |                                     | -                                 | (3,161,048)                    | -           |             |
|   | -                       | 7,294,802                           | 1,166,883                         | 5,157,550                      | 13,619,235  | 23,888,049  |
| Balance, end of year                                | -                       | 20,852,077                          | 6,400,945                         | 88,797,956                     | 116,050,978 | 102,431,743 |

TOWN OF BONNYVILLE Schedule of Tangible Capital Assets Year Ended December 31, 2014 Schedule 2

|  |                  | 50                |                   |                      |                             |                           | 2014                         | 2013                                 |
|--|------------------|-------------------|-------------------|----------------------|-----------------------------|---------------------------|------------------------------|--------------------------------------|
|  |                  | Land              |                   | Engineered           | Machinery and               |                           | \$                           | \$                                   |
|  | Land             | Improvements      | Buildings         | Structures           | Equipment                   | Vehicles                  |                              | /D / / D                             |
| Cost:  |                  |                   |                   |                      |                             |                           |                              | (Restated)                           |
| Balance, beginning of year   | 7,618,623        | 4,645,704         | 33,383,794        | 101,254,539          | 5,432,955                   | 2,669,079                 | 155,004,694                  | 136,484,937                          |
| Acquisition of tangible capital assets Contributed tangible capital assets Disposal of tangible capital assets | 26,400<br>-<br>- | 804,743<br>-<br>- | 109,503<br>-<br>- | 10,067,679<br>-<br>- | 1,570,424<br>-<br>(320,189) | 594,553<br>-<br>(164,988) | 13,173,302<br>-<br>(485,177) | 11,439,843<br>7,192,416<br>(112,502) |
| Balance, end of year   | 7,645,023        | 5,450,447         | 33,493,297        | 111,322,218          | 6,683,190                   | 3,098,644                 | 167,692,819                  | 155,004,694                          |
| Accumulated amortization:  |                  |                   |                   |                      |                             |                           |                              |                                      |
| Balance, beginning of year   | -                | 2,092,247         | 9,650,845         | 40,625,594           | 1,639,585                   | 1,428,755                 | 55,437,026                   | 52,640,237                           |
| Annual amortization Accumulated amortization on disposals  | -                | 189,107           | 678,833<br>-      | 1,802,655            | 335,509<br>(242,574)        | 154,944<br>(159,988)      | 3,161,048<br>(402,562)       | 2,873,494<br>(76,705)                |
| Balance, end of year   | -                | 2,281,354         | 10,329,678        | 42,428,249           | 1,732,520                   | 1,423,711                 | 58,195,512                   | 55,437,026                           |
| Net Book Value of tangible capital assets  | 7,645,023        | 3,169,093         | 23,163,619        | 68,893,969           | 4,950,670                   | 1,674,933                 | 109,497,307                  | 99,567,668                           |
| 2013 Net Book Value of tangible capital assets   | 7,618,623        | 2,553,457         | 23,732,949        | 60,628,945           | 3,793,370                   | 1,240,324                 |                              | 99,567,668                           |

## TOWN OF BONNYVILLE Schedule of Property and Other Taxes Year Ended December 31, 2014 Schedule 3

|  |                                       | Budget<br>(Unaudited) | 2014            | 2013            |
|--|---------------------------------------|-----------------------|-----------------|-----------------|
| Taxation                                     |                                       |                       | -               |                 |
| Real property taxes                          | \$                                    | 9,768,689             | \$<br>9,806,515 | \$<br>9,212,715 |
| Government grants in place of property taxes |                                       | 48,997                | <br>49,017      | 41,105          |
|  | · · · · · · · · · · · · · · · · · · · | 9,817,686             | 9,855,532       | 9,253,820       |
| Requisitions                                 |                                       |                       |                 |                 |
| Alberta School Foundation Fund               |                                       | 2,919,957             | 2,984,668       | 2,704,221       |
| Lakeland Seniors Foundation                  |                                       | 62,926                | <br>64,513      | 50,319          |
|  |                                       | 2,982,883             | 3,049,181       | 2,754,540       |
| Net Municipal Taxes                          | \$                                    | 6,834,803             | \$<br>6,806,351 | \$<br>6,499,280 |

### TOWN OF BONNYVILLE Schedule of Government Transfers Year Ended December 31, 2014 Schedule 4

|                               | Budget<br>(Unaudited) |              | 2013      |
|-------------------------------|-----------------------|--------------|-----------|
| Transfers for operating       |                       |              |           |
| Federal Government \$         | -                     | \$ -         | \$ -      |
| Provincial Government         | 1,121,737             | 755,832      | 1,091,309 |
| Other Local Governments       | 800,495               | 999,466      | 1,007,246 |
|                               | 1,922,232             | 1,755,298    | 2,098,555 |
| Transfers for Capital         |                       |              |           |
| Federal Government            | 2,050,000             | -            | -         |
| Provincial Government         | 3,034,716             | 1,740,728    | 3,529,633 |
| Other Local Governments       |                       | 573,263      | 575,264   |
|                               | 5,084,716             | 2,313,991    | 4,104,897 |
| Total Government Transfers \$ | 7,006,948             | \$ 4,069,289 | 6,203,452 |

## TOWN OF BONNYVILLE Schedule of Consolidated Expenses by Object Year Ended December 31, 2014 Schedule 5

|  | Budget<br>(Unaudited) | 2014             | 2013             |
|--|-----------------------|------------------|------------------|
| Consolidated Expenses by Object            |                       |                  |                  |
| Salaries, wages and benefits \$            | 5,576,506             | \$<br>5,015,465  | \$<br>4,680,038  |
| Contracted and general services            | 5,257,355             | 4,989,870        | 4,280,703        |
| Materials, goods, supplies and utilities   | 2,636,118             | 3,076,021        | 2,528,733        |
| Transfers to individuals and organizations | 1,024,026             | 1,282,681        | 1,363,784        |
| Bank charges and short term interest       | 3,000                 | 1,781            | 758              |
| Provision for allowances                   | -                     | 3,473            | 1,701            |
| Amortization of tangible capital assets    | 2,834,488             | 3,161,048        | 2,873,494        |
| Interest on long term debt                 | 535,280               | 541,179          | 491,963          |
| \$   | 17,866,773            | \$<br>18,071,518 | \$<br>16,221,174 |

TOWN OF BONNYVILLE Schedule of Segmented Disclosure Year Ended December 31, 2014 Schedule 6

|  | General<br>Government | Protective<br>Services | Transportation<br>Services | Planning &<br>Development | Recreation & Culture | Environmental<br>Services | Other      | Total<br>\$ |
|--|-----------------------|------------------------|----------------------------|---------------------------|----------------------|---------------------------|------------|-------------|
| Revenue                                  |                       |                        |                            |                           |                      |                           |            |             |
| Net municipal taxes                      | 6,806,351             | -                      | -                          | 1-1                       | _                    | -                         | -          | 6,806,351   |
| Local improvements                       | 7,599,032             | _                      |                            | -                         | -                    | -                         | , <u>-</u> | 7,599,032   |
| Recreation local improvement             | -                     | -                      | -                          | -                         | 253,638              | -                         | -          | 253,638     |
| Government transfers                     | 678,982               | 354,696                | 1,766,351                  | -                         | 709,130              | -                         | 560,130    | 4,069,289   |
| User fees and sales of goods             | 12,506                | 47,508                 | 16,514                     | 56,600                    | 180,516              | 6,659,122                 | 75,245     | 7,048,011   |
| Investment income                        | 89,282                | -                      | =                          | -                         | -                    | -                         | -          | 89,282      |
| Other revenues                           | 1,228,144             | 275,579                | 2,372,989                  | 1,007,423                 | 467,147              | 421,117                   | 52,751     | 5,825,150   |
|  | 16,414,297            | 677,783                | 4,155,854                  | 1,064,023                 | 1,610,431            | 7,080,239                 | 688,126    | 31,690,753  |
| Expenses                                 |                       |                        |                            |                           |                      |                           |            |             |
| Contracted and general services          | 534,450               | 1,402,475              | 678,856                    | 163,977                   | 193,413              | 1,905,739                 | 110,960    | 4,989,870   |
| Salaries, wages and benefits             | 1,118,767             | 178,214                | 922,908                    | 212,991                   | 837,009              | 1,244,768                 | 500,808    | 5,015,465   |
| Materials, goods, supplies and utilities | 118,069               | 78,047                 | 1,459,422                  | 20,427                    | 309,014              | 995,794                   | 95,248     | 3,076,021   |
| Transfers to local boards and agencies   | 46,033                |                        | -                          | 14,000                    | 1,204,998            | -                         | 17,650     | 1,282,681   |
| Interest on long term debt               | -                     | 161,474                | 264,398                    | -                         | 59,466               | 54,971                    | 870        | 541,179     |
| Other expenses                           | 2,141                 |                        | 49                         | -                         |                      | 2,761                     | 303        | 5,254       |
|  | 1,819,460             | 1,820,210              | 3,325,633                  | 411,395                   | 2,603,900            | 4,204,033                 | 725,839    | 14,910,470  |
| Net revenue before amortization          | 14,594,837            | (1,142,427)            | 830,221                    | 652,628                   | (993,469)            | 2,876,206                 | (37,713)   | 16,780,283  |
| Amortization of tangible capital assets  | 19,875                | 220,344                | 1,197,226                  | 1,590                     | 613,117              | 1,075,717                 | 33,179     | 3,161,048   |
| Net revenue                              | 14,574,962            | (1,362,771)            | (367,005)                  | 651,038                   | (1,606,586)          | 1,800,489                 | (70,892)   | 13,619,235  |
| Net revenue - 2013                       | 15,275,216            | (1,203,105)            | 4,795,487                  | 568,497                   | (1,886,035)          | 6,356,026                 | (18,037)   | 23,888,049  |

#### 1. Significant accounting policies

The consolidated financial statements of the municipality are the representations of management prepared in accordance with generally accepted accounting principles for local governments established by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants. Significant aspects of the accounting polices adopted by the municipality are as follows:

#### Reporting entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenditures, changes in fund balances and change in financial position of the reporting entity. This entity is comprised of the municipal operations plus all of the organizations that are owned or controlled by the municipality and are, therefore, accountable to Council for the administration of their financial affairs and resources. Included with the municipality are the following:

Town of Bonnyville Waterworks System

Town of Bonnyville Library Board

Town of Bonnyville Waste Disposal Enterprise

The schedule of taxes levied also includes requisitions for education, health, social and other external organizations that are not part of the municipal reporting entity.

The statements exclude trust assets that are administered for the benefit of external parties. Interdepartmental and organizational transactions and balances are eliminated.

#### Basis of accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

(continues)

#### **Notes to Consolidated Financial Statements**

#### Year Ended December 31, 2014

#### 1. Significant accounting policies (continued)

#### Use of estimates

The preparation of financial statements in conformity with Canadian generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenditure during the period. Where measurement uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

#### Cash and cash equivalents

Cash includes cash and cash equivalents. The carrying amounts approximate fair value because they have maturities at the date of purchase of less than ninety days.

#### Investments

Investments are recorded at amortized cost. Investment premiums and discounts are amortized on the net present value basis over the term of the respective investments. When there has been a loss in value that is other than a temporary decline, the respective investment is written down to recognize the loss.

#### Debt charges recoverable

Debt charges recoverable consist of amounts that are recoverable from municipal agencies or other local governments with respect to outstanding debentures or other long term debt pursuant to annexation orders or joint capital undertakings. These recoveries are recorded at a value that equals the offsetting portion of the unmatured long term debt, less actuarial requirements for the retirement of any sinking fund debentures.

#### Requisition over-levy and under-levy

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

#### Inventories for resale

Inventories of materials and supplies for consumption are valued at the lower of cost or net realizable value with cost determined by the average cost method.

(continues)

#### **Notes to Consolidated Financial Statements**

### Year Ended December 31, 2014

#### 1. Significant accounting policies (continued)

#### Tax revenue

Tax revenues are recognized when the tax has been authorized by bylaw and the taxable event has occurred.

Requisitions operate as a flow through and are excluded from municipal revenue.

#### Local improvements

Construction and borrowing costs associated with local improvement projects are recovered through annual special assessments during the period of the related borrowings. These levies are collectable from property owners for work performed by the municipality. The local improvements are recognized as revenue in the period that the related borrowings are advanced.

#### Landfill closure and post-closure liability

Pursuant to the Alberta Environmental Protection and Enhancement Act, the municipality is required to fund the closure of its landfill site and provide for post-closure care of the facility. Closure and post-closure activities include the final clay cover, landscaping, as well as surface and ground water monitoring, leachate control, and visual inspection. The requirement is being provided for over the estimated remaining life of the landfill site based on usage.

#### Government transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

(continues)

#### **Notes to Consolidated Financial Statements**

#### Year Ended December 31, 2014

#### 1. Significant accounting policies (continued)

#### Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the consolidated Change in Net Financial Assets (Debt) for the year.

#### a) Tangible capital assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value, of the tangible capital assets is amortized on a straight-line basis over the estimated useful life as follows:

|                             | YEARS |
|-----------------------------|-------|
| Land income and             | 45.00 |
| Land improvements           | 15-20 |
| Buildings                   | 25-50 |
| Engineered structures       |       |
| Water system                | 35-65 |
| Wastewater system           | 35-65 |
| Other engineered structures | 15-40 |
| Machinery and equipment     | 5-20  |
| Vehicles                    | 3-20  |

Amortization is not charged in the year of acquisition. Full amortization is charged in the year of disposal. Assets under construction are not amortized until the asset is available for productive use.

#### b) Contributions of tangible capital assets

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and are recorded as revenue.

#### c) Leases

Leases are classified as capital or operating leases. Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related lease payments are charged to expenses as incurred.

#### d) Inventories

Inventories held for consumption are recorded at the lower of cost and replacement cost.

#### e) Cultural and historical tangible capital assets

Works of art for display are not recorded as tangible capital assets but are disclosed.

#### **Notes to Consolidated Financial Statements**

#### Year Ended December 31, 2014

#### 2. Recent accounting pronouncements published but not yet adopted

The following accounting standards have been issued by the Canadian Institute of Chartered Accountants (CICA) but are not yet effective. The municipality is currently evaluating the effect of adopting these standards on their financial statements.

#### Section PS 3260 - Liability for Contaminated Sites

This new section establishes recognition, measurement, and disclosure standards for liabilities relating to contaminated sites of governments and those organizations applying the CICA Public Sector Accounting Handbook. This section is effective for fiscal periods beginning on or after April 1, 2014.

#### Section PS 3450 - Financial Instruments

The new section establishes standards for recognizing and measuring financial assets, financial liabilities and non-financial derivatives. In conjunction with this new section, section PS 1201 and section PS 2601 have been amended as a consequence of the introduction of new financial instruments standards. These amendments were required to present the associated gains and losses with financial instruments recognized under the new section. The new section and the related amendments are effective for fiscal periods beginning on or after April 1, 2016.

#### 3. Cash

|      | 966       | 2014      | <br>2013        |
|------|-----------|-----------|-----------------|
| Cash | <b>\$</b> | 7,720,127 | \$<br>7,039,849 |

Included in cash is a restricted amount of 1,868,841 (2013 – 1,223,153) received from grants which are held exclusively for restrictive purposes - (Note 7). Also included in restricted cash is 59,522 (2013 - 59,522) for trust liabilities.

Council has designated funds totaling \$5,865,239 (2013 - \$4,707,147) for capital replacement.

The bank account has an overdraft authorized to \$3,700,000.

#### 4. Taxes and grants in place of taxes receivable

|  | <br>2014                | 2013                     |
|--|-------------------------|--------------------------|
| Current taxes and grants in place of taxes Arrears taxes | \$<br>347,201<br>88,004 | \$<br>422,928<br>125,608 |
| Less: allowance for doubtful accounts                    | <br>435,205<br>(5,294)  | 548,536<br>(5,743)       |
|  | \$<br>429,911           | \$<br>542,793            |

#### **Notes to Consolidated Financial Statements**

#### Year Ended December 31, 2014

#### 5. Local improvement receivable

|                    | 2014          | 2013          |
|--------------------|---------------|---------------|
| Local improvements | \$ 18,538,743 | \$ 11,607,962 |

Local improvement receivables relate to construction and borrowing costs associated with local improvement projects which are recovered through annual special assessments during the period of the related borrowings. These amounts will be collected from the ratepayers over a period of 20 years.

#### 6. Investments

| · · · · · · · · · · · · · · · · · · ·             | <br>2014                | 2013                    |
|---|-------------------------|-------------------------|
| Term deposits Lakeland Credit Union common shares | \$<br>535,706<br>10,224 | \$<br>526,915<br>10,224 |
|   | \$<br>545,930           | \$<br>537,139           |

Term deposits have effective interest rates of 0.75% to 2.15% (2013 – 0.8% to 2.15%) and maturity dates from January 2015 to December 2017.

Council has designated funds of \$535,706 (2013 - \$526,915) included in investments for capital replacement.

#### 7. Deferred revenue

|                          | *** | 2014                | 2013                      |
|--------------------------|-----|---------------------|---------------------------|
| Grants<br>Other revenues | \$  | 1,868,841<br>14,952 | \$<br>1,223,153<br>14,837 |
|                          | \$  | 1,883,793           | \$<br>1,237,990           |

Deferred grant revenue consists of funding received from MSI Capital (\$1,356,581), BMTG (\$344,607), Tourism grant (\$4,000), FCSS (\$12,201), Seniors Housing (\$29,833), Policing Grant (\$40,498), and Municipal Affairs (\$81,121). The use of these funds is restricted to eligible projects, as approved under the funding agreements. Unexpended funds related to the advance are supported by investments held exclusively for these projects (Note 3).

#### Landfill closure and post-closure liability

Alberta environmental law requires closure and post-closure care of landfill sites, which includes final covering and landscaping, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspections and maintenance.

During 2014, the Town made payments totaling \$627,584 (2013 - \$627,584) to the Beaver River Regional Waste Management Commission. Effective April 1, 2009, the municipality is under contract to the Commission to operate the Class III landfill and transfer station site.

The municipality conducts ongoing environmental monitoring, site inspections and maintenance of the Class II landfill site which has already been closed. The Town has not designated assets for settling closure and post-closure liabilities of the new Class III site. The life expectancy of the new site is in excess of 40 years.

|   | <br>2014                   |                 |
|---|----------------------------|-----------------|
| Estimated closure costs Estimated post-closure costs  | \$<br>508,000<br>1,040,000 |                 |
| Estimated total liability                             | \$<br>1,548,000            |                 |
| Accrued liability                                     | \$<br>92,061               | \$<br>92,061    |
| Portion of total liability remaining to be recognized | \$<br>1,455,939            | \$<br>1,455,939 |

| 9. | Long term debt           |               |               |
|----|--------------------------|---------------|---------------|
|    |                          | 2014          | 2013          |
|    | Tax supported debentures | \$ 20,699,351 | \$ 15,927,262 |

Principal and interest repayments are as follows:

|            | Principal     | Interest             | Total         |
|------------|---------------|----------------------|---------------|
| 2015       | \$ 1,107,034  | \$ 669,365           | \$ 1,776,399  |
| 2016       | 1,132,759     | 631,226              | 1,763,985     |
| 2017       | 1,122,106     | 591,549              | 1,713,655     |
| 2018       | 1,098,829     | 550,855              | 1,649,684     |
| 2019       | 1,094,942     | 513,205              | 1,608,147     |
| Thereafter | 15,143,681    | 3,927,851            | 19,071,532    |
|            | \$ 20,699,351 | \$ 6,884,05 <u>1</u> | \$_27,583,402 |

The current portion of the long term debt amounts to \$1,107,034 (2013 - \$897,837).

Debenture debt is repayable to the Alberta Capital Finance Authority, Bonnyville Agricultural Society, and Beau Vista JV Inc. and bears interest at rates ranging from 0% to 9.25% per annum and matures in periods 2016 through 2036. The average annual interest rate is 3.62% for 2014 and 3.49% for 2013. For qualifying debentures, the Province of Alberta rebates 60% of interest in excess of 8%, 9% and 11% to a maximum annual rate of 12.5%, depending on the date borrowed. Debenture debt is issued on the credit and security of the Town of Bonnyville at large.

Interest on long term debt amounted to \$541,149 (2013 - \$491,963).

The municipality's total cash payments for interest in 2014 were \$535,279 (2013 - \$485,645).

#### **Notes to Consolidated Financial Statements**

#### Year Ended December 31, 2014

#### 10. Debt limits

Section 276(2) of the Municipal Government Act requires that debt and debt limits as defined by Alberta Regulation 255/00 for the municipality be disclosed as follows:

|                                       | 2014                          | 2013                          |
|---------------------------------------|-------------------------------|-------------------------------|
| Total debt limit Total debt           | \$ 39,627,033<br>(20,699,351) | \$ 40,079,456<br>(15,927,262) |
| Amount of debt limit unused           | \$ 18,927,682                 | \$ 24,152,194                 |
| Debt servicing limit Debt servicing   | \$ 6,604,506<br>(1,776,399)   | \$ 6,679,909<br>(1,433,116)   |
| Amount of debt servicing limit unused | \$ 4,828,107                  | \$ 5,246,793                  |

The debt limit is calculated at 1.5 times revenue of the municipality (as defined in Alberta Regulation 255/00) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the municipality. Rather, the financial statements must be interpreted as a whole.

#### 11. Equity in tangible capital assets

|                                       | 2014          | 2013          |
|---------------------------------------|---------------|---------------|
| Tangible capital assets (Schedule 2)  | \$167,692,819 | \$154,735,694 |
| Accumulated amortization (Schedule 2) | (58,195,512)  | (55,437,026)  |
| Long term debt (Note 10)              | (20,699,351)  | (15,927,262)  |
|                                       | £ 99.707.056  | £ 92.274.406  |
|                                       | \$ 88,797,956 | \$ 83,371,406 |

#### 12. Accumulated surplus

Accumulated surplus consists of restricted and unrestricted amounts and equity in tangible capital assets as follows:

|                                   | 2014          | 2013          |
|-----------------------------------|---------------|---------------|
| Restricted surplus                |               |               |
| Restricted operating surplus      | 20,852,077    | 13,557,275    |
| Restricted capital surplus        | 6,400,945     | 5,234,062     |
| Equity in tangible capital assets | 88,797,956    | 83,640,406    |
|                                   | \$116,050,978 | \$102,431,743 |

#### **Notes to Consolidated Financial Statements**

### Year Ended December 31, 2014

#### 13. Segmented disclosure

The municipality provides a range of services to its ratepayers. "For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements as disclosed in Note 1

Refer to the Schedule of Segmented Disclosure (Schedule 6).

#### 14. Salary and benefits disclosure

Disclosure of salaries and benefits for municipal officials, the chief administrative officer and designated officers as required by Alberta Regulation 313/2000 is as follows:

|                             | <br>Salary (1) | 10000 | enefits &<br>wances (2) | 2014         | 2013         |
|-----------------------------|----------------|-------|-------------------------|--------------|--------------|
| Gene Sobolewski (Mayor)     | \$<br>55,668   | \$    | 2,187                   | \$<br>57,855 | \$<br>28,054 |
| Ernie Isley (former Mayor)  | -              |       | _                       | -            | 35,391       |
| Jim Cheverie                | 30,434         |       | 1,117                   | 31,551       | 28,066       |
| John Irwin                  | 33,800         |       | 1,260                   | 35,060       | 26,067       |
| Ray Prevost                 | 28,184         |       | 259                     | 28,443       | 26,008       |
| Lorna Mae Storoschuk        | 27,934         |       | 988                     | 28,922       | 29,395       |
| Rene Van Brabant            | 27,043         |       | 949                     | 27,992       | 25,461       |
| Nestor Kunec                | 26,339         |       | 938                     | 27,277       | 3,866        |
| CAO - Mark Power            | 145,171        |       | 24,997                  | 170,168      | 176,414      |
| Assistant CAO - Bill Rogers | 63,494         |       | 10,425                  | 73,919       | -            |

- 1. Salary includes regular base pay, bonuses, overtime, lump sum payments, gross honoraria and any other direct cash remuneration.
- 2. Employer's share of all employee benefits and contributions or payments made on behalf of employees including pension, health care, dental coverage, vision coverage, group life insurance, accidental disability and dismemberment insurance, long and short-term disability plans, professional memberships and tuition.
- 3. Benefits and allowances figures also include the employer's share of the costs of additional taxable benefits including special leave with pay, financial and retirement planning services, concessionary loans, travel allowances, car allowances and club memberships.

#### 15. Local authorities pension plan

Employees of the municipality participate in the Local Authorities Pension Plan (LAPP), which is one of the plans covered by the Alberta Public Sector Pension Plans Act. The LAPP is financed by employer and employee contributions and by investment earnings of the LAPP Fund.

Contributions for current service are recorded as expenditures in the year in which they become due.

The municipality is required to make current service contributions to the LAPP of 11.39% of pensionable earnings up to the year's maximum pensionable earnings under the Canada Pension Plan and 15.84% on pensionable earnings above this amount.

Total current service contributions by the municipality to the LAPP in 2014 were \$358,780 (2013 - \$307,712). Total current service contributions by the employees of the municipality to the Local Authorities Pension Plan in 2014 were \$329,297 (2013 - \$280,049).

At December 31, 2013, the LAPP disclosed an actuarial deficiency of \$4.86 billion.

#### 16. Commitments

The Hammons local improvement has not been completed. An additional debenture of up to \$1,200,000 may be advanced in the future.

#### 17. Contingent liability

The municipality is a member of the Alberta Municipal Insurance Exchange (MUNIX). Under the terms of the membership, the municipality could become liable for its proportionate share of any claim losses in excess of the funds held by the exchange. Any liability incurred would be accounted for as a current transaction in the year the losses are determined.

#### 18. Financial instruments

The Town's financial instruments consist of cash and temporary investments, accounts receivable, investments, accounts payable and accrued liabilities, deposit liabilities, and long term debt. It is management's opinion that the Town is not exposed to significant interest or currency risks arising from these financial instruments.

The Town is subject to credit risk with respect to taxes and grants in place of taxes receivables and trade and other receivables. Credit risk arises from the possibility that taxpayers and entities to which the Town provides services may experience financial difficulty and be unable to fulfill their obligations. The large number and diversity of taxpayers and customers minimizes the credit risk.

Unless otherwise noted, the carrying value of the financial instrument approximates fair value.

#### **Notes to Consolidated Financial Statements**

#### Year Ended December 31, 2014

#### 19. Related party transactions

The Bonnyville & District Leisure Facility Corporation is a not-for-profit corporation established under the Business Corporations Act. The Town of Bonnyville owns 50% of the corporation with the remaining ownership held by the MD of Bonnyville. The total cost of the building to date is \$27,232,426 of which one-half is recorded as a capital asset for the Town of Bonnyville while the other one-half is held by the MD of Bonnyville.

The outstanding utility receivable of \$3,244 (2013 - \$6,444) from the Centennial Centre. The outstanding debenture totals \$1,113,058 (2013 - \$1,306,562). During the year, the Town contributed \$968,805 (2013 - \$968,805) to the Bonnyville & District Leisure Facility Corporation for the 2014 requisition and an additional \$nil (2013 - \$54,762) to fund their 2014 operating deficit. Included in receivables is 2014 over funding of \$170,942 (2013 - \$239,472).

#### 20. Prior period adjustments

The municipality has restated its financial statements for contributed tangible capital assets that were previously unrecognised. These adjustments are as follows:

|   | 2014          |
|---|---------------|
| Adjustments to opening accumulated surplus: |               |
| As previously reported                      | \$102,055,161 |
| Adjustment for contributed asset            | 376,582       |
| As restated                                 | \$102,431,743 |
| Adjustments to tangible capital assets:     |               |
| As previously reported                      | \$ 99,191,086 |
| Adjustment for contributed asset            | 376,582       |
| As restated                                 | \$ 99,567,668 |
|   |               |
| Adjustments to revenues over expenses:      | A 00 T// /0T  |
| As previously reported                      | \$ 23,511,467 |
| Adjustment for contributed asset            | 376,582       |
| As restated                                 | \$ 23,888,049 |

#### 21. Approval of financial statements

Council and Management have approved these financial statements.

#### 22. Budget figures

Budget figures are included for information purposes only and are not audited.

# 23. Comparative figures

Certain comparative figures have been restated to conform to the current year's presentation.